Title: Surrogate Consent
Date of Last Revision: 08-09-19
Audience: Researchers Utilizing the Surrogate Consent Process

California (CA) Health & Safety Code Section 24178 authorizes specific individuals to give surrogate informed consent for the enrollment of adult subjects who lack capacity to consent for medical experiments that “relate to the cognitive impairment, lack of capacity, or serious or life-threatening diseases and conditions of participants.”

If a prospective subject cannot consent on his/her own behalf, federal regulations permit researchers to obtain consent from a legally-authorized representative. CA Health & Safety Code 24178 defines the categories of individuals who are legally authorized in California to provide surrogate consent for research.

Depending on the setting, surrogate consent may be obtained from an individual in the order of the hierarchy as defined by the CA Health & Safety Code (non-emergency room environment) or from an individual who is any of the persons identified by the CA Health & Safety Code (emergency room environment).

MEDICAL EXPERIMENT IN A NON EMERGENCY ROOM ENVIRONMENT - SURROGATE CONSENT:

If person is unable to consent and does not express dissent or resistance to participation, surrogate informed consent may be obtained from a surrogate decision maker with reasonable knowledge of the subject, who shall include any of the following persons, in the following descending order of priority:

1. agents identified by an advance health directive
2. the conservator or legal guardian;
3. the spouse
4. the domestic partner
5. an adult son or daughter
6. a custodial parent
7. any adult sibling
8. any adult grandchild
9. the closest adult relative available

Researchers must remember the following key points about the hierarchy:

- If two or more available surrogates in the same order of priority disagree, consent is considered not to have been given.
- If two or more available persons who are in different orders of priority disagree, the higher priority person shall not be superseded by the lower priority person.
- If the potential surrogate identifies a person of a higher degree of surrogacy, the investigator is responsible to contact such individuals to determine if they want to serve as surrogate.
- The Investigator must attempt to find the highest person in the hierarchy who agrees to be the surrogate.
- The subject should not determine their own surrogate.
- Consent can be revoked if a person higher in the hierarchy becomes involved later.
- Surrogate consent cannot be used for individuals on an inpatient or outpatient psychiatric hold.

1 California Health and Safety Code Section 24178 (C)
MEDICAL EXPERIMENT IN AN EMERGENCY ROOM ENVIRONMENT - SURROGATE CONSENT:

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5. an adult son or daughter
6. a custodial parent
7. any adult sibling

Researchers must remember the following key point:

✓ If two or more available surrogates are available, refusal to consent by one person shall not be superseded by any other of those persons.

✓ Surrogate consent cannot be used for individuals on an inpatient or outpatient psychiatric hold.

REQUESTING SURROGATE CONSENT:

The use of surrogate consent must be specifically requested by the research team via the completion of Appendix E. If approved by the IRB, a researcher may use surrogate consent to consent research participants. IRB approval of surrogate consent is stated on the IRB approval letter.

As part of completing Appendix E, researchers must acknowledge that informed consent from the subject will always be obtained if possible. If decision-making capacity (DMC) is questionable, the investigator should describe the research to the subject and perform a DMC assessment relevant to this study-specific information. A DMC tool is available on the HRP website for reference. If DMC is lacking the researcher should inform the subject of their intent to seek surrogate consent. If the subject displays resistance or dissent to participation or to the use of a surrogate, the subject must be excluded from participation.

OBTAINING SURROGATE CONSENT - SUMMARY:

The surrogate must complete the Self-Certification of Surrogate Decision Makers for Participation in Research form as an attachment to the informed consent document for the research study, and be given a copy of this form along with a copy of the consent to keep. In addition, the researcher must keep the signed form in the research records along with the signed informed consent document. The Self-Certification of Surrogate Decision Makers for Participation in Research form verifies the willingness of the person to serve as a surrogate, details the relationship of the surrogate to the subject and the surrogate's qualifications demonstrating reasonable knowledge of the research subject. Section 3 of the Self-Certification of Surrogate Decision Makers for Participation in Research form is required only for surrogate consent in non-emergency room environment settings.

2 California Health and Safety Code Section 24178 (E)
OBTAINING SURROGATE CONSENT- IN PRACTICE:

The researcher must ensure that the surrogate:

- Has reasonable knowledge of the subject
- Is familiar with the subject’s degree of impairment
- Is willing to serve as the substitute decision-maker
- If a person exists of a higher order in the hierarchy, is responsible to contact such individuals to determine if they want to serve as surrogate
- If surrogate of higher priority is later identified, must defer to person who is higher in the hierarchy and re-consent is required
- DMC assessment of the surrogate should occur when researcher has reason to believe that impairment may exist
- Understands the risks, potential benefits, procedures and available alternatives to research participation
- Makes their decisions based on the subject’s known preferences, and where the subject’s preferences are unknown, makes decisions based upon the surrogate’s judgment of what the subject’s preferences would be if different from their own.

The surrogate:

- Completes the Self-Certification of Surrogate Decision Makers for Participation in Research form
- Signs and date the informed consent document
- Is provided a copy of the signed informed consent document

The researcher must ensure that the following is maintained in the research record:

- The original (ideally) or copy of the signed informed consent document
- The completed Self-Certification of Surrogate Decision Makers for Participation in Research form

REFERENCE MATERIALS:

- Appendix E: http://www.research.uci.edu/ora/forms/irb/appendixE.doc